## AXE BRUE INTERNAL DRAINAGE BOARD

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## MINUTES OF THE AXE BRUE FULL BOARD MEETING HELD AT BRADBURY HOUSE, HIGHBRIDGE ON MON 3 FEB 2020

| Attendance:   |   |  |         |
|---|---|--|---------|
| Elected Members:<br>Mr R Adlam (Chair)<br>Mr B Clapp<br>Mr C Durston<br>Mr J Fear<br>Mr A Franks<br>Mr N Lukins<br>Mrs P Thorne<br>Mr D Tratt<br>Mr M Wall<br>Mr M Watts<br>Mrs W Welland | Appointed Members:<br>Cllr P Costello<br>Cllr A Gilling<br>Cllr A Hendry<br>Cllr W Human<br>Mr R Keen<br>Cllr M Martin<br>Cllr C Riches<br>Cllr L Scott | Officers:<br>Mr R Burge (Clerk)<br>Mrs K Kingston<br>Mrs M Hammond<br>Mr I Sturdy<br>Mrs N Johnson | Public: |
| Approved Apologies:   |   |  |         |
|   | Cllr A Matthews   |  |         |
| Non-Approved Apologies:   |   |  |         |
| Mr R Stitch   | Cllr P Clayton<br>Cllr N Cottle<br>Cllr M Murphy<br>Cllr J Woodman  |  |         |

| Agenda Item:                                     | Detail:   | Action: |
|--|---|---------|
| 1. Attendance and<br>Apologies                   | <ul><li>1.1. Apologies as per the above Attendance List.</li><li>1.2. The Clerk introduced 2 new members of staff; Jack Foster and Matt Eldridge who have joined the Consortium as Water Environment Worker (WEW) Apprentices.</li></ul>  |         |
| 2. Items additional to the Agenda                | None.   |         |
| 3. Members of the<br>Public                      | None.   |         |
| <ol> <li>Declarations of<br/>Interest</li> </ol> | None  |         |
| 5. Approval of<br>Minutes                        | 5.1. Mr M Watts asked for clarification on Item 11.6 of<br>the Minutes with regards to membership of the Task and<br>Finish Group for Investment of Board Funds. Mr D Tratt<br>was amended to read Mr M Watts. With the exception of<br>this amendment, the Chairman signed the Minutes as a<br>true and accurate record of the Meeting |         |

Each Board is a statutory public body with responsibilities for flood protection, land drainage and the environment.

| 6. Matters Arising | Review of Actions   |                                      |
|--------------------|---|--------------------------------------|
|                    | Action AB/20180624-01: Clerk to produce a Report to<br>identify annual works and expenditure for<br>consideration at a future meeting: The Clerk<br>commented that this Action remained ongoing but would<br>provide an update at Agenda Item 7.  | Action<br>AB/20180624-01:<br>Ongoing |
|                    | Action AB/20180731-01: Members to be advised of<br>the Meeting ref Dog Leg Ditch once known: Dir Ops<br>and Chairman reported this item as a long-standing<br>issue and remained ongoing despite efforts to initiate the<br>Meeting.  | Action<br>AB/20180731-01:<br>Ongoing |
|                    | Action AB/20190425-02: Dir Ops to review<br>Favourable Conditions Project materials with Mr R<br>Adlam, to ensure compliance with project<br>specifications: Dir Ops reported this Action as ongoing,<br>requiring a Site visit to review specific items of concern.  | Action<br>AB/20190425-02:<br>Ongoing |
|                    | Action AB/20191105-01: To convene a F&W Meeting<br>to discuss retention of the Committee to report back<br>to the Full Board : Following a discussion, it was agreed<br>to assess the continuing need for the F&W Meeting at<br>the end of the Meeting under AOB (Subsequently agreed<br>to retain the Committee).  | Action<br>AB/20191105-01:<br>Closed  |
|                    | Action AB/20191105-02: To review South Drain levels<br>with the Environment Agency and request alteration<br>of levels if necessary: The Axe Brue Area Manager<br>reported this items as complete, being a specific issue<br>that was raised at the time of the last Meeting.<br>10:40 Mr N Lukins joined the Meeting   | Action<br>AB/20191105-02:<br>Closed  |
| 7. Governance      | Enforcement Action  |                                      |
| Updates            | 7.1. The Clerk brought to attention the current<br>Prosecution Action being taken against a home owner in<br>Grange Paddocks, Mark, for blatant breach of Byelaw 17<br>(Failure to obtain LDC) and failure to comply with<br>subsequent Enforcement Action. The Clerk commented<br>that the Board had been totally reasonable in its actions<br>throughout the event but was now under no choice but to<br>prosecute for the offences as this was clearly in the<br>interests of both the Board and the Public. |                                      |
|                    | 7.2. The Clerk had sought advice from the Board's solicitors. (Andrew Gilling declared an interest) who had advised that there was sufficient evidence for a successful prosecution and it was considered to be clearly in the public interest. In the event of a successful prosecution, the Clerk commented that, in this particular  |                                      |

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| case, he expected all Board legal costs incurred to be reclaimed.  |                     |
| The Clerk sought endorsement from the Board to continue with legal proceedings.  |                     |
| <i>Mr J Fear Proposed, seconded by Cllr M Martin, that the prosecution against breach of Byelaws and failure to comply with Enforcement Action at Grange Paddocks, Mark, continue.</i>   | <b>RESOLUTION 1</b> |
| 17 for, 0 against and 1 abstention motion carried.   |                     |
| Sub-Committee Membership   |                     |
| 7.3. A replacement Board Member was required for the SRA Scrutiny Panel as Mr D Tratt was standing-down. Wendy Welland volunteered to take-on this role.   |                     |
| 7.4. The Clerk presented the SDBC Staff structure and<br>informed members that a new H&S Coordinator was now<br>in place. Engineering Technician, George Hellier, was<br>now covering the gapped Project Engineer post, whilst<br>undergoing further training and gaining critical<br>experience to eventually fill that role permanently in the<br>future.  |                     |
| 7.5. The Clerk reported that the Strategic Review of<br>Plant, Machinery and Manpower was almost complete<br>and consisted of over of 52 pages. The Clerk requested<br>that the Board appoint 4 x Members for Joint T&F Group<br>to sit on or before 10 Mar 20 to review the Paper in detail<br>to see if a potential agreement on a joint way forward<br>could be taken across all three Boards of the Consortium<br>before submitting to each Board for final endorsement. |                     |
| 7.6. The T&F Group for the Strategic Review was agreed as:   |                     |
| <ul> <li>MR A Franks</li> <li>Mr J Fear</li> <li>Cllr A Gilling</li> <li>Cllr W Human</li> </ul>   |                     |
| The Chair requested he also be allowed to attend and<br>the Clerk commented that he would send out the draft<br>document in hard-copy format to those Members in<br>good time prior to the Joint T&F Group.  |                     |

| 8. Health & Safety | 8.1. The Clerk reported that three incidents (Near-   |
|--------------------|---|
| -                  | · · ·   |
| Opuale             | Misses) had been reported since the last meeting.   |
| Update             | <ul> <li>Misses) had been reported since the last meeting:</li> <li>Whilst flailing in Dunster Area, a stone had ejected from the flail of the Parrett Board's Tractor &amp; Flail unit, string a parked vehicle in the Golf Club Car Park, witnessed by its owner. Insurance company informed. Interim Parrett Area Manager (A Dowden) identified that Flail guards were not fitted/immobilised. Whilst this was 'in-house' machinery and workforce, the Clerk emphasised the responsibilities that the board had as a Duty of Care for works being conducted by its own Contractors and the need to remain cognisant of Contractor Method Statements and Safe Systems of Work.</li> <li>Whilst undertaking Flailing Operations in Dunster, the interim Parrett Area Manager, A Dowden,</li> </ul> |
|                    | identified that the Parrett Board's Tractor & Flail<br>Unit had undertaken flailing operations beneath<br>OHPLs without having the necessary Height<br>Limiter equipment fitted and hence contrary to<br>SSoW 20 – Working Beneath or Within 10M of<br>Overhead Power Lines (OHPLs). The Clerk<br>again emphasised the responsibilities that the<br>Board had as a Duty of Care and the need to<br>remain cognisant of Contractor Method<br>Statements and Safe Systems of Work.  |
|                    | <ul> <li>A Wooden Walkway accessing Parrett Board's<br/>West Moor WLM Structure had given way<br/>underfoot due to rot. No injuries sustained but<br/>could have resulted in more severe<br/>consequences. The Clerk reported the Structure<br/>Walkway had been isolated (no access) asnd a<br/>temporary repair implemented on 29 Nov 19.<br/>The Clerk commented that the lesson arising<br/>from this incident was that the Board need to<br/>ensure that all structures were being routinely<br/>inspected for condition and defects.</li> </ul>   |
|                    | 8.2. As a Member of the H&S Committee, Mr R Keen reported as follows :  |
|                    | <ul> <li>Inaugural Joint H&amp;S Committee held on 20 Nov<br/>19</li> </ul>   |
|                    | <ul> <li>Membership consisted of 3 x Members of each<br/>Board in accordance with the Draft Terms of<br/>Reference (TOR) submitted for approval.</li> </ul>   |

|                   | <ul> <li>Clir P Costello proposed, seconded by Mr R Keen that the Joint H&amp;S Committee TOR submitted with Calling Notice are approved by the Board</li> <li>Vote: Unanimous</li> <li>8.3. Mr Keen further commented that the Board's had a number of shortfalls with compliance against H&amp;S Legislation identified by the recent SWAP Audit and Avensure Audits, with the main issues being:</li> <li>Little dedicated H&amp;S Resource – This had now been resolved through recruitment of a part-time H&amp;S Coordinator, Mrs Naomi Johnson, who was introduced to the Board members.</li> </ul>  |  |
|-------------------|---|--|
|                   | 8.4. Mr R Clapp asked if the Board's vehicle had a fire<br>extinguisher. The Clerk reported that this issue had<br>been looked at and it was not a legislative requirement,<br>and based on Risk, was not considered a necessary<br>item.   |  |
| 9. Finance Report | <ul> <li>9.1. The Director of Finance (Dir Fin) reported the Bank<br/>Account status as follows: <ul> <li>Current account = £11,527.09</li> <li>Deposit account = £1,085,606</li> <li>Interest = £2,297 (to 31/12/19)</li> </ul> </li> <li>9.2. The Clerk added that a Joint Task &amp; Finish group<br/>had been formed to discuss improving the Boards<br/>income through smarter investments with a view to<br/>making a decision before the full Board Meeting in April.</li> <li>End of Year Forecast</li> <li>9.3. As at 31 Dec 19, Dir Fin reported a surplus of<br/>£173,457 which was a favourable variance of £18,519.<br/>However, Year-end forecast was a predicted deficit of<br/>£67,445 which was an adverse variance of £39,333.<br/>The contributor to the overspend was the in-year<br/>clearance of money-owed to Parrett or Consortium (e.g.<br/>salary costs, piles from Parrett stock) from previous<br/>years going as far back as 2014. This was reported as<br/>all now cleared monthly so the case should not arise<br/>again in the future.</li> <li>9.4. Dir Fin reported the Board' Reserve status which<br/>included Commuted Sums, Specific Reserves, Ring-<br/>Fenced and Non Ring-Fenced Reserves. It was<br/>recognised that decisions needed to be made regarding<br/>how Reserves were to be re-allocated if budgeted<br/>Schemes were not carried out in-year. Dir Ops believed</li> </ul> |  |

| that, at this stage, those Schemes that had raised<br>but had yet to be implemented remained as valid<br>Schemes going forward and in the 3-year Program<br>Works.  |  |
|---|--|
| 9.5. The Environmental budgets had been uplifted<br>current Water Level Management Plans were out of<br>and the Board was required to have them in place.<br>Dir Fin reported that the Budget, which had been<br>scrutinised by Finance & Works Committee on 20<br>2020 had resulted in the following:  | of date                                    |
| <ul> <li>Admin increase of £6.8k re Repairs</li> <li>A new Repairs and Renewals budget of £4</li> <li>A new Invasive Weed Control budget of £3</li> <li>Telemetry net increase of £7.7k</li> <li>A new Environmental budget of £15k</li> <li>A Project Schemes budget increase of £10</li> </ul>  | k  |
| 9.6. Dir Fin reported that, for the 2019/2020 Budge<br>setting, Officers had recommended an increase of<br>to the Penny Rate as a result of constrained Rate<br>since 2014 (average of 1% despite increases in the<br>Board's Operating Costs) but was constrained to o<br>4.1% increase. She further commented that all Bo<br>members and the Local Authorities were made full<br>aware last year that the Budget this year was liable<br>subject to a large increase. | 22.2%<br>Rises<br>e<br>only a<br>pard<br>y |
| 9.7. Dir Fin reported the proposed Budget for FY2020/2021 to result in a new Penny Rate of 8.59 (20.025% increase).   | 96   |
| <i>Mr J Fear proposed, seconded by Mrs W Wella that the Board accept an increase in the Penny of 20.025% giving a rate of 8.596 in the Pound.</i>   | -  |
| Vote: 10 For, 0 against, 8 abstentions – Motion car   | rried.                                     |
| 9.8. Dir Fin reported the outstanding Drainage Ra<br>of 4 Feb 2020:   | tes as                                     |
| <ul> <li>Court Summons x 23 (28.01.20) £3,860</li> <li>Summons o/s (31 Jan 20) £3,540</li> <li>Total Rate o/s (31 Jan 20) £7,380</li> </ul>   | 3.60                                       |
| New Bailiffs had been taken on to assist with the L<br>Orders and collection of outstanding Rates.  | iability                                   |

| 10 Operations 8                 | 10.1 Director of Operations (Dir Ope) asked for Agenda  |                            |
|---------------------------------|---|----------------------------|
| 10. Operations &<br>Maintenance | 10.1. Director of Operations (Dir Ops) asked for Agenda<br>Items 10, 11 and 12 to be considered as one item and |                            |
| Maintenance                     | for it to be taken as read that Members had read through  |                            |
| 11. Engineering                 | the respective Reports.   |                            |
| Report                          |   |                            |
| Report                          | Questions as follows:   |                            |
| 12. Development                 |   |                            |
| Control                         | 10.2. Mr M Wall requested an update on the current de-  |                            |
| Control                         | silting works and ground conditions being experienced   |                            |
|                                 | within the Mark area. Dir Ops reported that the Chair and   |                            |
|                                 | Mr A Dowden had visited the Mark area and confirmed   |                            |
|                                 | that the works would be delayed until ground conditions   |                            |
|                                 | improved. Mr J Fear asked whether a delay would have  |                            |
|                                 | any effect on the environmental situation. Mr P Brewin  |                            |
|                                 | considered that a delay would not be a particular issue   |                            |
|                                 | but the Board should proceed with caution.  |                            |
|                                 |   |                            |
|                                 | 10.3. Mr R Keen enquired about the Apex/Bourne  |                            |
|                                 | Leisure Tidal Flap that was reported as not functioning.  |                            |
|                                 | Dir Ops reported that Officers were working closely with  |                            |
|                                 | all concerned and that the Development Control Officer  |                            |
|                                 | had attended a recent meeting which resulted in Bourne  |                            |
|                                 | Leisure carrying out work to clear a blockage but more  |                            |
|                                 | work was required together with work to be carried out by Wessex Water.   |                            |
|                                 |   |                            |
|                                 | 10.4. Mr A Franks enquired about the Brue de-silting  |                            |
|                                 | programme. Dir Ops reported that the EA were unable   |                            |
|                                 | to fund the programme but SRA was funding the   |                            |
|                                 | additionality to increase conveyance. The IDB was keen  |                            |
|                                 | to assist in delivery of the work but was constrained by  |                            |
|                                 | available resource. The Clerk commented that the main   |                            |
|                                 | River was the responsibility of the EA but the IDB would  |                            |
|                                 | help where possible under a Public Sector Cooperation   |                            |
|                                 | Agreement (PSCA) process.   |                            |
| 13. Environment                 | 13.1. Cllr P Costello reported as follows:  |                            |
|                                 | <ul> <li>Inaugural Joint Environment Committee held on 6<br/>Dec 19</li> </ul>                                  |                            |
|                                 | <ul> <li>Membership consisted of 3 x Members of each</li> </ul>   |                            |
|                                 | Board in accordance with the Draft TOR (for   |                            |
|                                 | approval)   |                            |
|                                 | Cllr P Costello proposed, seconded by Mr R Keen   |                            |
|                                 | that the Joint Environmental Committee TOR  | <b>RESOLUTION 3</b>        |
|                                 | submitted with Calling Notice are approved by the   |                            |
|                                 | Board.  |                            |
|                                 | Vote: Unanimous   |                            |
|                                 | 13.2. She further reported discussions on:  |                            |
|                                 |   | Page <b>7</b> of <b>10</b> |

|   | <ul> <li>Legislative Framework and Environmental<br/>DUTIES of the Board</li> <li>Bio-Security and control of Invasive Non-Native<br/>Species</li> <li>Agreed to work collaboratively with local partners<br/>on preparing a Floating Pennywort Action Plan</li> <li>Agreed to prepare an 'Annual Environment<br/>Report'. The first report to be presented to the<br/>Boards in Jan 2021.</li> <li>Reviewed Draft IDB Biosecurity Policy (for<br/>adoption by Boards)</li> <li>Mr R Keen proposed, seconded by Cllr L Scott, that<br/>the Joint Biosecurity Policy submitted with Calling<br/>Notice was approved by the Board.</li> <li>13.3. Cllr Riches asked for an amendment in section 8.2<br/>to reflect a requirement for education of wider<br/>communities in the responsibility section</li> <li>Vote: Unanimous.</li> </ul> | RESOLUTION 4 |
|---|--|--------------|
| 14. Somerset Rivers<br>Authority Update | <ul> <li>14.1. The Chair reported that the last SRA Board<br/>Meeting had been held on 10 Jan 20.</li> <li>14.2. He commented that in Jun 19, the SRA Board had<br/>agreed that Local Partner funding should be used to<br/>remove the Risk associated with LEP funding of the Brue<br/>Dredging. £225k of SRA funding was now allocated for<br/>Project Development. Dir Ops commented that he<br/>hoped that the IDB would lead on the Project with a<br/>Project Manager appointed to develop the Project<br/>Scope. The appointment of a Project Manager to<br/>manage Project to completion was yet to be identified.</li> <li>14.3. The next SRA Meeting was reported as 6 Mar 20.</li> </ul>  |              |
| 15. Risk Review                         | 15.1. The Clerk had distributed the updated Risk<br>Register Dashboard with the Calling notice and took<br>members though the Top 10 Risks.  |              |
| 16. Any Other<br>Business               | <ul> <li>16.1. The Clerk reported no progress on Bleadon Sluice with the EA and Bristol Water still locked in legal debate.</li> <li>16.2. Cllr M Martin asked for the Agenda to be placed on the Website</li> <li>16.3. Members returned to the discussion regarding the continuation of the F&amp;W committee. As the Budgetsetting process this year had been closely managed and overseen by the F&amp;W Committee with line-by-line assessment of the figures, it was agreed that this extent</li> </ul>  |              |

|                  | of scrutiny could not be subsumed into the full Board.<br>The Board therefore agreed to retain the Committee in<br>its current guise and review again if Members had<br>concerns over duplication or effectiveness of the<br>Committee in the future. |  |
|------------------|---|--|
| 17. Date of Next | • F& W: 23 Mar 2020 @ 1030  |  |
| Meeting          | • SDBC AGM: 13 Mar @ 1030   |  |
|                  | • Full Board: 17 Apr 2020 @1030   |  |
|                  |   |  |

Annex:

A. Axe Brue Board – Table of Outstanding Actions

CHAIR.....DATE .....

## ANNEX A TO AXE BRUE BOARD MINUTES DATED 03 FEB 2020

## AXE BRUE BOARD – TABLE OF OUTSTANDING ACTIONS

| Action Number: | Action:  | Actionee: |
|----------------|--|-----------|
| AB/20180624-01 | To produce a Report to identify annual works and expenditure for consideration at a future meeting.                        | Clerk     |
| AB/20180731-01 | Members to be advised of the Meeting ref Dog<br>Leg Ditch once known.  | Clerk     |
| AB/20190425-02 | To review Favourable Conditions Project<br>materials with Mr R Adlam, to ensure compliance<br>with project specifications. | Dir Ops   |